Draft FCPF Monitoring and Evaluation Framework

Prepared by
Alain Lafontaine, Baastel
and
Dietrich Busacker & Cornelia Sepp, ECO Consult (on behalf of GIZ)

Background & Scope

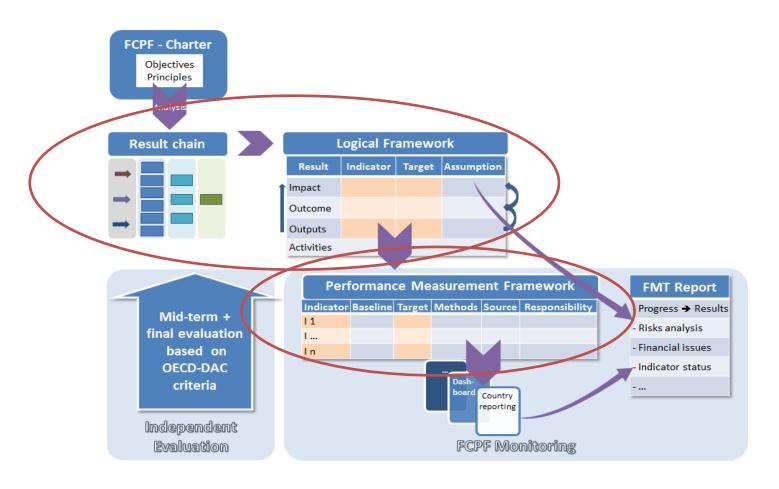
PC11 mandated preparation of a M&E framework for the FCPF until 2020.

- Monitoring focuses on efficiency and effectiveness – semi-annual - internal
- Evaluation: covers all 5 OECD/DAC criteria at set intervals – external

Two central building blocks:

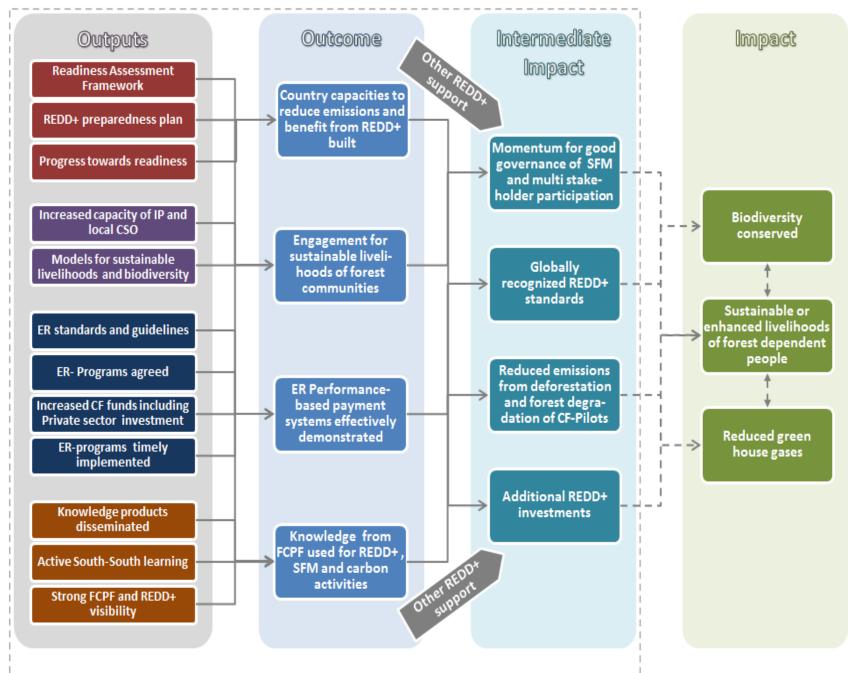
- Result Chain and Logical Framework
- Performance Measurement Framework (PMF)

Conceptual basis and scope of framework



Objectives defined in the charter

- 1. To assist eligible REDD Countries in their efforts to achieve Emission Reductions (ER) from deforestation and/or forest degradation by providing them with financial and technical assistance in building their capacity to benefit from possible future systems of positive incentives for REDD;
- 2. To pilot a performance-based payment system for ER generated from REDD activities, with a view to ensuing equitable sharing and promoting future large scale positive incentives for REDD;
- 3. Within the approach to REDD, to test ways to sustain or enhance livelihoods of local communities and to conserve biodiversity; and
- 4. To disseminate broadly the knowledge gained in the development of the Facility and implementation of Readiness Plans and Emission Reductions Programs.



Outcomes and Indicators

Outcome 1 (Countries Capacity on REDD+)

- relates to the RF
- indicator measures the capacities of REDD countries to benefit from a system of positive incentives for REDD+
- progress on readiness phase will be provided by REDD countries to the Participants Committee (PC) based on an assessment framework.

Outcome 2 (Piloting performance-based payment systems for emission reductions generated from REDD+ activities)

- relates to the CF
- Indicator formulation is rather careful as the future funding level is not fully known yet, (for the moment limited to five countries by 2015)

Outcomes and Indicators

Outcome 3 (test models that help sustain or enhance livelihoods of local forest communities and conserve biodiversity at the same time)

- integral part of any REDD+ project and also ER-program criteria.
- Indicators relate to amount of funds that adress these issues and use examples as a measure

Outcome 4, (disseminate broadly the knowledge gained in the development of the Facility and piloting)

- is transversal to the three previous outcomes
- underlines the "learning-by-doing" character of the FCPF
- indicators measure interest expressed by new countries in FCPF and use of knowledge products

Logical Framework (excerpt)

Level Results	Indicators	Targets by 2020	Asumptions
Impact 1 Reduced emissions from deforestation and forest degrada from CF portfolio countries	emissions from	Tbd by ERPAs	
Impact 3 The FCPF has generated moment to address governational transparency issues and policy reforms related to sustainable forest resource management REDD+	related to emission reductions and forest resource management in participant countries allow for active multi-stakeholder	I.3.A. Improved active multistakeholder participation	

Logical Framework (excerpt)

Level	Results	Indicators	Targets by 2020	Asumptions	
Outcome 2	Selected FCPF countries demonstrate key elements of performance-based payment systems for emission reductions generated from REDD+ activities with a view to ensuring equitable benefit sharing and promoting future large-scale positive incentives for REDD+ (Carbon Fund)	2.A. Number of pilots where carbon accounting, programmatic elements and pricing are operating as planned	2A. 5 + (by 2017)	Interest in performance based payments remains high enough	
Output 2.1	Standards and preparations in place for high-quality ER Programmes discussed and endorsed by CF Participants	 2.1. Number and types of standards and management tools discussed and endorsed by CF participants for ER programs including: a. Operational procedures b. Business process established (ER-PD. ER-PIN, ERPA) c. Legal documents d. Methods, framework, pricing, etc. 	 a. fully defined by PC 15 b. endorsed by PC 15 c. Fully defined ERPA Term sheet and general conditions for ERPA by PC 14 d. Fully developed by PC14 	During negotiation process, standards are not diluted to a level that would make them ineffective	

Logical Framework (excerpt)

Level	Results	Indicators	Targets by 2020	Asumptions
Output 3.2	Pilots have been successfully implemented on ways to sustain and enhance livelihoods and conserve biodiversity	3.2. Number of countries with R-Packages and ER Program submitted to FCPF that demonstrate: a. Ongoing active engagement of relevant stakeholders in implementation of national REDD+ Readiness processes	a. all countries that submit R Packages	
		b. Testing ways to maintaining or enhancing livelihoods of local communities	b. 75% of all ER Program implemented	
		c. Testing ways to conserve biodiversityd. Inclusion of SESA and advanced draft of ESMF	c. 60% of all ER Programs implemented d. 10+ countries for SESA and ESMF 2015 15 + RPs (by 2018) 20+ RPs by 2020	

Performance Measurement Framework (excerpt)

Indicator	Baseline	Target (by	Methods,	Frequency	Responsi
		2020)	Sources		bility
Impact 1 Reduced emissions from defe	orestation a	and forest degra	dation from CF port	folio countrie	S
I.1.A. Number of tons of CO ₂	0	Tbd by ERPAs	MRV system	Once in	FMT
emissions from deforestation and		for 2020	under pilot	2020	
forest degradation reduced in CF			schemes		
supported interventions					
I.3 The FCPF has generated momentur	n to addres	s governance an	nd transparency issu	es and policy	reforms
related to sustainable forest resource	manageme	ent REDD+			
I.3.A. Degree to which decision	A. Level	Improved	Review of	Every six	FMT
making processes related to	before	active multi-	country progress	months	
emission reductions and forest	R-PP	stakeholder	reporting, GRM,		
resource management in participant	process	participation	and R-Package		
countries allow for active multi-					
stakeholder participation					
I.3.B. Nb. of policy reforms	B. 0	n/a	Review of	Every six	FMT
completed or underway complying			country progress	months	
to REDD+ standards in Participants'			reporting and R-		
country			Package		

Indicator	Baseline	Target (by 2020)	Methods, Sources	Frequency	Responsibi lity		
Outcome 2: Selected FCPF countries demonstrate key elements (carbon accounting, programmatic elements and pricing) of performance-based payment systems for emission reductions generated from REDD+ activities with a view to ensuring equitable benefit sharing and promoting future large-scale positive incentives for REDD+ (Carbon Fund)							
2.A. Number of pilots where carbon accounting, programmatic elements and pricing are operating as planned	0	5+ by 2017	CF meeting proceedings and dashboard Pilot progress & final reports	Every six months Once	FMT External Evalua- tors		
Output 2.1 Standards and preparations in place for high-quality ER Programs discussed and endorsed by CF Participants							
2.1. Number and types of standards and management tools discussed and endorsed by CF participants for ER program including: 2.1.a. Operational procedures 2.1.b. Business processes (ER-D, ER-PIN, ERPA) 2.1.c. Legal documents 2.1.d. Methods, framework, pricing, etc	a. Partly defined b.ER-PIN, ER- PD, ER-PA under development c. Term sheet and general conditions for ERPA under development	a. Defined by PC15 b. Endorsed by PC15 c. Fully defined Term sheet and general conditions for ERPA by PC14 d. Fully developed by PC14	Review of CF meeting proceedings and TAP reports	Every six months	FMT		

Performance Measurement Framework (excerpt)

Indicator	Baseline	Target (by 2020)	Methods, Sources	Frequency	Respon- sibility
Output 3.2 Pilots have been successand conserve biodiversity 3.2. Number of countries with R-Packages and ER Programs submitted to FCPF that demonstrate: 3.2.a. Ongoing active engagement of relevant stakeholders in implementation of national REDD+ Readiness processes 3.2.b. Testing ways to maintaining or enhancing livelihoods of local communities 3.2.c. Testing ways to conserve biodiversity 3.2.d. Inclusion of SESA and advanced draft of ESMF	ssfully imp	2020)	Sources		sibility
		15 + RPs (by 2018) 20+ RPs by 2020			

Data collection and reporting

Using existing reporting tools

- FCPF Dashboard
- National and Delivery Partner Reporting

Tools and timing

- Template for FMT result-based management semi-annual reporting to PC
- Countries Mid-term progress reports
- Grant Reporting and Monitoring (GRM) by Delivery Partners

Main parts of the proposed FMT Reporting Format

- Main achievements and results during the period
 - 1.1 Highlights
 - 1.2 Progress at the impact level (if any data available)
 - 1.3 Progress at the outcome level
 - 1.4 Progress by output
- 2. Issues and challenges
- 3. Main lessons learned and case studies
- 4. Monitoring of assumptions and risks
- 5. Actions/decision to be taken
- 6. Work plan for the coming period
- 7. Financial issues
- 8. Performance measurement reporting framework

Evaluation

- Required by FCPF Charter
- Complements regular monitoring
- Contributes to accountability
- Is independent

First evaluation in 2010/2011 covered first two years of operations of FCPF

- Early stages of implementation
- Covered only Readiness Fund not Carbon Fund
- Impact evaluation was not assessed

Evaluation

Proposed evaluations:

•In 2015 end of RF & Initial stage of CF

•In 2017 focus on CF (mid-term review)

•In 2020 final CF and whole process

Roles & Responsibilities for M&E

FMT:

- (i) inform indicators, in particular for outcomes 3 & 4,
- (ii) ensure data collection, its quality, and periodic aggregation of data for the purpose of reporting to the PC.

PC:

- (i) ensure overall high-quality and timely results on the basis of reporting by FMT,
- (ii) serve as a forum for exchange around reported results.

Roles & Responsibilities for M&E

Countries:

Inform a few of the global indicators required at aggregate level, e.g. reporting on:

- REDD readiness progress under outcome 1,
- pilot test examples under outcome 3,
- dissemination and application of FCPF lessons and knowledge products under outcome 4.

Roles & Responsibilities for M&E

IP and CSOs: active partners to the FCPF reporting on

- examples of ways to improve the outreach and quality of the REDD preparedness process in countries and ER programs, (benefit sharing, biodiversity conservation and livelihoods of local communities)
- report progress with workshops and trainings, e.g. promoting active participation in design and implementation of programs to address enhanced livelihoods and biodiversity conservation.

DPs: help ensure FCPF funding is effectively and efficiency used

Thankyou!